

Message Text

CONFIDENTIAL

PAGE 01 USUN N 01904 01 OF 02 110200Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05
H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15
NSCE-00 SSO-00 ICAE-00 INRE-00 /074 W
-----065926 110221Z /73

O 110155Z MAY 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 1296
INFO AMEMBASSY BONN IMMEDIATE
AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 01904

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PORG, SF, WA
SUBJECT: NAMIBIA: REVISED TALKING POINTS FOR
USE WITH FRONTLINE STATES, NIGERIA, AND GABON

REF: USUN 1874

1. IN LIGHT OF COMMENTS FROM CAPITALS, CONTACT
GROUP REVISED CONSIDERABLY THE DRAFT TALKING POINTS
(REFTEL) FOR USE WITH FRONTLINE STATES, NIGERIA AND
GABON. REVISED TEXT (CONTAINED PARA THREE BELOW)
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DATAFAXED TO IO: ATT. NILES. THE OTHER FOUR MEMBERS
OF CONTACT GROUP STATED THAT, GIVEN URGENCY OF DEMARCHES,
THEY COULD GIVE THEIR GOVERNMENTS' APPROVAL OF THE
REVISED TEXT WITHOUT REFERRING IT TO CAPITALS.

2. CANADIANS HAVE REQUESTED THAT EMBASSIES LAGOS AND
CAPE TOWN PROVIDE REVISED TEXT TO CANADIAN COLLEAGUES

AND ADVISE THEM THAT TEXT HAS OTTAWA'S APPROVAL.

3. FOLLOWING IS REVISED TEXT OF TALKING POINTS:

BEGIN TEXT:

1. THE RECENT ARMED INCURSION BY SOUTH AFRICA INTO ANGOLA FROM NAMIBIAN TERRITORY AGAIN SHOWS THE NECESSITY OF NAMIBIA'S EARLY ACCESSION TO INDEPENDENCE ON THE BASIS OF SECURITY COUNCIL RESOLUTION 385. THE WESTERN FIVE HAVE PROTESTED AGAINST THIS UNJUSTIFIED INCURSION, BILATERALLY, IN THE SECURITY COUNCIL, AND IN A JOINT DEMARCHE TO THE SOUTH AFRICAN GOVERNMENT. WE HOPE, HOWEVER, THAT SWAPO AND THE FRONTLINE STATES WILL NOT ALLOW THIS SOUTH AFRICAN ACTION TO SPOIL THE CHANCE FOR SUCH A SETTLEMENT WHICH IS STILL WITHIN REACH. WE SHOULD NOT PERMIT THIS SETBACK TO PLAY INTO THE HANDS OF THOSE WHO DO NOT SEEK AN ACCEPTABLE NEGOTIATED SETTLEMENT.

2. IN OUR VIEW, WE WERE CLOSE TO A SETTLEMENT. UNLESS WE REACH ONE SOON, THE CYCLE OF REPRESSION AND VIOLENCE WILL INCREASE IN FREQUENCY AND SCALE, OF WHICH SOUTH AFRICA'S ACTION IS ONLY THE LATEST MANIFESTATION. IF THE INCIDENCE OF VIOLENCE CONTINUES TO SPIRAL UPWARD THE WHOLE OF SOUTHERN AFRICA MAY BE THREATENED.
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ON THE OTHER HAND, AN EARLY SETTLEMENT MAY HAVE POSITIVE IMPLICATIONS FOR THE ENTIRE REGION, PARTICULARLY RHODESIA AND SOUTH AFRICA. FURTHERMORE, IMPLEMENTATION OF THE PROPOSAL WOULD DETER SOUTH AFRICA FROM FURTHER ACTS OF THIS KIND, AS SOUTH AFRICA WOULD THEN BE SUBJECT TO THE PROVISIONS OF THE AGREEMENT FOR AN END TO ALL HOSTILE ACTS.

3. THE IMPORTANT THING NOW IS TO GET AN AGREEMENT WHICH PUTS A SUBSTANTIAL NUMBER OF UN MILITARY AND CIVILIAN PERSONNEL ON THE GROUND IN NAMIBIA. ONCE THOSE PERSONNEL ARE PRESENT, THE PROCESS OF NAMIBIAN INDEPENDENCE UNDER INTERNATIONALLY ACCEPTABLE CONDITIONS WILL PROCEED TO ITS INEVITABLE CONCLUSION WHATEVER RESERVATIONS OR DESIRED OUTCOMES THE PARTIES MAY SECRETLY HARBOR. CERTAINLY A TERRITORY FREE OF ALL BUT A RESIDUAL SOUTH AFRICAN MILITARY FORCE, AND WITH A SUBSTANTIAL UNITED NATIONS PRESENCE, WILL RADICALLY ALTER THE EXISTING SITUATION IN THE TERRITORY AND WILL PROVIDE THE BEST OPPORTUNITY TO ACCOMPLISH THE GOALS OF SELF-DETERMINATION AND INDEPENDENCE.

4. WE BELIEVE THAT ONLY ONE MAJOR SUBSTANTIVE ISSUE, WALVIS BAY, CURRENTLY STANDS IN THE WAY OF SETTLEMENT, AND WE ARE PREPARED TO DISCUSS WITH SWAPO SOME POSITIVE SUGGESTIONS ON THIS REMAINING QUESTION. WE HAVE IN MIND MAKING A FIRM COMMITMENT THAT WALVIS BAY MUST BE PART OF NAMIBIA, IF THAT COMMITMENT WOULD SECURE SWAPO'S ACCEPTANCE OF THE PROPOSAL.

5. WE UNDERSTAND SWAPO'S REASONS FOR DECIDING NOT

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 01904

CAPE TOWN FOR EMBASSY

TO PARTICIPATE IN TALKS WITH THE CONTACT GROUP IN NEW YORK ON MAY 8. WE ARE ENCOURAGED THAT THEY DECIDED NOT TO BREAK OFF THE TALKS, AND WE HOPE THAT WE WILL HAVE A CHANCE TO DISCUSS AS SOON AS POSSIBLE WITH SWAPO THEIR REMAINING CONCERNS. IN THE MEANTIME, WE ASSUME THAT NUJOMA AND THE CENTRAL COMMITTEE WILL

BE MEETING. THEY WILL MAKE SOME CRUCIAL
DECISIONS IN CIRCUMSTANCES WHICH ARE
UNDERSTANDABLY EMOTIONAL BUT WHERE COOL HEADS MUST
PREVAIL.

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6. IT WOULD BE MOST HELPFUL IF YOU COULD IMPRESS UPON
SWAPO THE IMPORTANCE OF RESTRAINT -- EVEN IN THE
AFTERMATH OF THE TRAGIC RAID IN ANGOLA -- AND THE
ADVANTAGES OF A NEGOTIATED SETTLEMENT AS WELL AS THE
NEED TO ACHIEVE A SOLUTION BEFORE ADDITIONAL
COMPLEXITIES OCCUR. END TEXT. YOUNG

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Message Attributes

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TAGS: PORG, PDEV, SF, WA, US, FR, GE, CA, UK
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